

# **Economic Development Presentation**

Economic Development Committee





# **Presentation Summary**

# I. Financial Policies Update

- A. Background
- B. Compliance Update





## **Background – Ordinance and Amendments**

The intent of the Financial Policies as stated in the ordinance recitals from the 1987 ordinance, is "to promote sound financial practices, enhance the City's financial position with rating agencies and offer guidance in the management and conduct of the fiscal affairs of the City".

Financial Policies is an integrated framework within which the Mayor, City Council, City Controller, Finance Director and all department directors shall define and adhere a presence of integrity, ethics, competence and a positive internal control environment.



## Financial Policies – Economic Development

Economic development policies are stated in Section: M Local Economic Development Policies

The Mayor's designee shall report annually to the Economic Development Committee detailing the progress of each active project in which the City has provided an incentive through the Tax Abatement and Chapter 380 Programs.

Such reports shall be published prominently on the City's website within 30 calendar days of presentation to the appropriate committee.



### **Tax Abatement Program**

- First established in 1988 by Ordinance 1988-104
  - Chapter 44 Article IV
- State law requires that tax abatement guidelines and criteria expire after two (2) years and limits the term of the agreements to 10 years
- There have been multiple amendments since 1988. The most recent amendment was in December of 2020 to include:
  - The inclusion of the Green Stormwater Infrastructure Tax Abatement Program.
  - An increase to the fee for a traditional, LEED and Green
     Stormwater tax abatement application.



| Company            | Year<br>Executed | Council<br>District | Investment  | Investment | MKT<br>Value <sup>1</sup> | New Jobs<br>(Retained<br>Jobs) | New Jobs<br>(Retained<br>Jobs) |
|--------------------|------------------|---------------------|-------------|------------|---------------------------|--------------------------------|--------------------------------|
|                    |                  |                     | (Committed) | (Actual)   | (2022 Value)              | (Committed)                    | (Actual) <sup>2</sup>          |
| BVSW Garden Oaks   | 2012             | С                   | \$8.0M      | \$10.0M    | \$24.7M                   | 2                              | 4                              |
| CyrusOne           | 2013             | A                   | \$90.0M*    | \$77.8M    | \$52.3M                   | 3                              | 12                             |
| Haliburton         | 2015             | В                   | \$145.0M    | \$154.0M   | \$192.6M                  | (2700)                         | $(2700)^3$                     |
| The Kroger Company | 2015             | В                   | \$41.0M     | \$42.1M    | \$57.6M                   | 15                             | 115                            |

#### Notes:

<sup>\*</sup> Cyrus One is required to invest 70% of the \$90,000 investment commitment in order to receive the incentive

| Total Executed Agreements | Active | Term Expired | Terminated |
|---------------------------|--------|--------------|------------|
| 15                        | 9      | 3            | 3          |

<sup>&</sup>lt;sup>1</sup> Reflects Preliminary 2022 Real AND Personal Property Values for respective property.

<sup>&</sup>lt;sup>2</sup> Reflects Full Time and Part time Employment.

<sup>&</sup>lt;sup>3</sup>Reflects the number of jobs retained as required by the agreement; this location has 4,308 employees currently with 549 new positions



|           | Company   | Year<br>Executed | Council<br>District | Investment  | Investment | MKT<br>Value <sup>1</sup> | New Jobs<br>(Retained<br>Jobs) | New Jobs<br>(Retained<br>Jobs) |
|-----------|---|------------------|---------------------|-------------|------------|---------------------------|--------------------------------|--------------------------------|
|           |   |                  |                     | (Committed) | (Actual)   | (2022 Value)              | (Committed)                    | (Actual) <sup>2</sup>          |
|           | Cullen SH Apartments  | 2015             | I                   | \$22.0M     | \$23.9M    | \$32.6M                   | 5                              | 11                             |
|           | UPS – United Parcel<br>Service                              | 2015             | A                   | \$119.0M    | \$131.6M   | \$120.3M                  | 575                            | 1608                           |
|           | Converge Midstream<br>Services (Formerly<br>Fairway Energy) | 2016             | K                   | \$218.0M    | \$226.0M   | \$101.3M                  | 25                             | 34                             |
|           | Brittmoore Founders<br>District                             | 2019             | A                   | \$150.0M**  | \$16.5M    | \$24.6M                   | 105                            | 265                            |
| Section 1 | Skanska   | 2021             | I                   | \$117.0M    | Pending    | \$22.5M                   | N/A***                         | NA***                          |

#### Notes:

<sup>\*\*</sup> Brittmoore Founders District is required to invest \$150.0M by December 31, 2023

| Total Executed Agreements | Active | Term Expired | Terminated |
|---------------------------|--------|--------------|------------|
| 15                        | 9      | 3            | 3          |

 $<sup>^{\</sup>rm 1}$  Reflects Preliminary 2022 Real AND Personal Property Values for respective property.

<sup>&</sup>lt;sup>2</sup> Reflects Full Time and Part time Employment.

<sup>&</sup>lt;sup>3</sup>Skanska is a Green Tax Abatement (project under construction)



| Company   | Economic Value       | Economic Growth         |
|---|----------------------|-------------------------|
|   | (10-Year Projection) | (YTD Actual)            |
| <b>BVSW Garden Oaks</b>                                   | \$6.7M               | \$20.8M                 |
| CyrusOne  | \$88.7M              | \$50.1M                 |
| Haliburton  | \$119.6M             | \$216.1M                |
| The Kroger Company  | \$7.3M               | \$19.8M                 |
| <b>Cullen SH Apartments</b>                               | \$24.6M              | \$33.6M                 |
| UPS – United Parcel<br>Service                            | \$80.9M              | \$107.9M                |
| Converge Midstream Services (Fairway Energy Partners LLC) | \$208.0M             | \$116.7M                |
| Brittmoore Founders District                              | \$134.5M             | Construction in Process |
| Skanska   | \$133.2M             | Construction in Process |

#### **NOTES:**

**Economic Value (Projected)** = Projected Growth in Appraised value from Base Year to End of Agreement **Economic Growth** = Growth in Appraised value from Base Year to Current 10-year value with projection for unknown years.

Note (1): Only Phase 1 of the multiple phase project has been completed which includes the Cannon Accelerator. Construction in process for 52 acre mixed use development.



### Chapter 380 Program

- Program was created in 1999 by Ordinance 1999-74
- Historically used to reimburse for public infrastructure or to leverage the state's economic development programs
- Private business or developer advance funds the public improvements and is reimbursed over time from the "new incremental" property taxes and is performance driven (Tax Increment Financing Structure)
  - The project only recovers if it performs as planned
  - Developer assumes the risk if failure to perform
- Public infrastructure is conveyed to the city and becomes a cityowned asset
- 380 programs incentivizes job creation or public access to private space



| C.D. | Туре                              | Status  | Investment  | Investment Public Investment |  | Investment   Investment   |   |   | Jobs  |
|------|-----------------------------------|---|---|------------------------------|--|---|---|---|---|
|      |                                   |   | (Committed)   | (Actual)                     | (Committed)  |   | New   | Retained  | (Actual)  |
| A    | В                                 | 1,3   | \$290.0M  | NCR                          | Based on Actual  | \$139.9M  | 0   | 0   |   |
| I    | В                                 | 3   | \$86.0M   | NCR                          | -  | \$294.2M  | 0   | 0   |   |
| D    | C                                 | 2   | \$10.0M   | \$25.2M                      | -  | \$15.2M   | 25  | 0   | 34  |
| Н    | A,B                               | 3   | \$32.0M   | NCR                          | \$2.5M   | \$25.5M   | 170   | 0   | 170   |
| G    | A                                 | 2   | \$10.0M   | NCR                          | -  | \$37.4M   | 400   | 175   | Pending   |
| G    | В                                 | 2   | \$5.3M  | NCR                          | -  | \$4.7M  | 333   | 167   | Pending   |
| G    | A                                 | 3   | \$210.0M  | \$308.0M                     | \$16.4M  | \$155.7M  | 275   | 0   | 1442  |
| I    | В                                 | 1,2   | \$30.5M   | NCR                          | \$2.1M   | \$11.1M   | 0   | 0   | 0   |
| I    | C                                 | 3   | \$370M  | NCR                          | -  | \$199.5M  | 0   | 0   | 0   |
| I    | C                                 | 3   | -   | NCR                          | -  | \$382.4M  | 0   | 0   | 0   |
| F,G  | В                                 | 3   | \$50.0M <sup>2</sup>  | NCR                          | Based on Actual  | \$5.2B  | 0   | 0   |   |
| D    | В                                 | 3   | \$220.0M  | NCR                          | \$16.9M  | \$118.8M  | 0   | 0   |   |
| E    | В                                 | 1,3   | \$108.0M  | NCR                          | \$9.7M   | \$322.1M  | 0   | 0   |   |
| K    | В                                 | 1,3   | \$188.0M <sup>2</sup>   | NCR                          | \$14.6M  | \$738.5M  | 0   | 0   |   |
| C    | C                                 | 1   | \$200.0M  | NCR                          | -  | \$18.3M   | 25  | 0   | 80  |
| I    | В                                 | 2   | \$62.0M   | NCR                          | \$860K   | \$104.7M  | 0   | 0   |   |
| Н    | В                                 | 3   | \$9.3M  | \$12.1M                      | \$1.1M   | \$6.8M  | 0   | 0   |   |
| G    | A,B                               | 1   | \$19.04M  | Pending                      | -  | \$8.3M  | 234   | 234   | Pending   |
| В    | A,C                               | 1   | \$30M   | Pending                      | Based on Actual  | Pending   | 127   | 0   | Pending   |
|      | A I D H G G I I F,G D E K C I H G | A B I B D C H A,B G A G B G A I B I C I C F,G B D B E B K B C C I B H B G A,B | A B 1,3 I B 3 D C 2 H A,B 3 G A 2 G B 2 G A 3 I B 1,2 I C 3 I C 3 F,G B 3 D B 3 E B 1,3 K B 1,3 C C C 1 I B 2 H B 3 G A,B 1 | Committed   Committed        | Committed         (Actual)           A         B         1,3         \$290.0M         NCR           I         B         3         \$86.0M         NCR           D         C         2         \$10.0M         NCR           D         C         2         \$10.0M         NCR           G         A         2         \$10.0M         NCR           G         B         2         \$5.3M         NCR           G         A         3         \$210.0M         \$308.0M           I         B         1,2         \$30.5M         NCR           I         C         3         \$370M         NCR           I         C         3         -         NCR           F,G         B         3         \$50.0M <sup>2</sup> NCR           F,G         B         3         \$220.0M         NCR           E         B         1,3         \$188.0M         NCR           K         B         1,3         \$188.0M         NCR           C         C         1         \$200.0M         NCR           I         B         2         \$62.0M         NCR           < | C.D.         Type         Status         Investment         Investment           A         B         1,3         \$290.0M         NCR         Based on Actual           I         B         3         \$86.0M         NCR         -           D         C         2         \$10.0M         NCR         -           H         A,B         3         \$32.0M         NCR         -           G         A         2         \$10.0M         NCR         -           G         A         2         \$10.0M         NCR         -           G         A         2         \$10.0M         NCR         -           G         A         3         \$210.0M         NCR         -           G         A         3         \$210.0M         \$308.0M         \$16.4M           I         B         1,2         \$30.5M         NCR         \$2.1M           I         C         3         \$370M         NCR         -           F,G         B         3         \$50.0M²         NCR         Based on Actual           D         B         3         \$220.0M         NCR         \$16.9M           K< | C.D.         Type         Status         Investment         Investment         Ualue           A         B         1,3         \$290.0M         NCR         Based on Actual         \$139.9M           I         B         3         \$86.0M         NCR         -         \$294.2M           D         C         2         \$10.0M         NCR         -         \$15.2M           H         A,B         3         \$32.0M         NCR         -         \$37.4M           G         A         2         \$10.0M         NCR         -         \$37.4M           G         A         2         \$10.0M         NCR         -         \$37.4M           G         A         2         \$10.0M         NCR         -         \$37.4M           G         A         3         \$210.0M         NCR         -         \$4.7M           G         A         3         \$210.0M         \$308.0M         \$16.4M         \$115.5.7M           I         B         1,2         \$30.5M         NCR         \$2.1M         \$11.1M           I         C         3         \$370M         NCR         -         \$199.5M           I | C.D.   Type   Status   Investment   Investment   Investment   Value   Committed | Type   Status   Investment   Investment   Investment   Value   Commitment |

#### Status:

- 1 Active, Construction Pending
- 2 Active, Reimbursement Pending
- 3 Active, Payment in Progress

#### Type:

- A Jobs
- B Infrastructure
- C Other

#### Notes:

NCR – Not Condition for Reimbursement

MKT Value – TY2021 market value for parcel(s) containing project site

- <sup>1</sup> Data represents completed phases only (Upland, Phase 2 100 acres, Cottage Grove 1 and 2).
- <sup>2</sup> Represents an induced investment
- <sup>3</sup> Appraised Value of Development
- <sup>4</sup> An additional \$7M of investment associated with infrastructure outside of MUD.



| Company                                | Reimbursement<br>Type             | Year Executed |
|--|-----------------------------------|---------------|
| InTown Homes                           | Property Tax                      | 2010          |
| Dynamo                                 | Sales/Mixed Beverage Tax          | 2011          |
| Independent Arts Collaborative (MATCH) | Sales/Mixed Beverage Tax          | 2011          |
| Kroger                                 | Property/Sales Tax                | 2011          |
| Schlumberger                           | Property/Personal Property<br>Tax | 2011          |
| CH2M Hill                              | Property/Personal Property        | 2012          |
| 4444 Westheimer                        | Sales Tax                         | 2012          |
| Centerpointe Hotels                    | Property/Sales Tax                | 2012          |
| Downtown Living Initiative             | Property Tax                      | 2012          |
| Westchase                              | Property Tax                      | 2013          |
| City Park                              | Property/Sales Tax                | 2013          |
| Reserve at Clear Lake                  | Property/Sales Tax                | 2014          |
| HCID No.12/Buffalo Pointe              | Property Tax                      | 2014          |
| Museum of Fine Arts (MFAH)             | Right of Way                      | 2015          |
| Studemont Venture                      | Property Tax                      | 2015          |
| WOIH Partners LLC                      | Sales/Mixed Beverage Tax          | 2015          |
| Westheimer Ranch                       | Sales Tax                         | 2021          |
| Meow Wolf                              | Sales Tax                         | 2022          |



| Company                    | Community Benefits (Committed)   | Community Benefits (Delivered) |
|----------------------------|--|--------------------------------|
| Museum of Fine Arts (MFAH) | Access to Sculpture Garden   | Yes                            |
| WOIH Partners LLC          | <ul> <li>Local Job Fair</li> <li>Host Farmers Market</li> <li>Performance Space Availability for local Schools</li> <li>Free Public Parking Availability</li> </ul>  | Yes                            |
| Westheimer Ranch           | <ul> <li>Recruit/Hire at least 30% from the Houston-Westchase area</li> <li>Job Sourcing through Local Job Boards,<br/>Turnaround Houston, the City's Re-entry Program</li> </ul>  | Pending – New Agreement        |
| Meow Wolf                  | <ul> <li>Hire at least 25% of their workforce from the local communities (Greater Fifth Ward/Denver Harbor)</li> <li>Partner with schools and colleges to foster art education, including holding events/trainings for educators, participate in workforce development programs, donate free tickets to area schools for field trips, provide tours of the project, and conduct workshops/demonstrations of the project to students.</li> <li>Create or commission public art on-site or nearby that will be accessible or visible to the public at no cost.</li> <li>Make good faith efforts to award at least 10% of contracts/supply agreements to MWBEs registered with the City's certified firm directory.</li> <li>Utilize local contractors and suppliers for the project, including local artists.</li> </ul> | Pending – New Agreement        |



## **Compliance Update – Texas Enterprise Zones**

### **Texas Enterprise Zone Program**

- Program is administered by the State of Texas
- Reimbursement of state sales/use tax for qualifying projects
- Local municipalities are allotted nine (9) nominations per biennium
- Nominations do not require any funding from the local municipality
- The County can only nominate a project through an interlocal agreement with the City in which the project is located.
- The next biennium begins September 2023



## **Compliance Update – Active Texas Enterprise Zones**

| Company                                    | C.D. | Status | Investment<br>(Committed) | Investment<br>(Actual) | MKT<br>Value | New Jobs<br>(Committed) | New Jobs<br>(Actual)  | Jobs w/<br>Benefits   |
|--|------|--------|---------------------------|------------------------|--------------|-------------------------|-----------------------|-----------------------|
| KPH Consolidation, Inc.                    | ETJ  | Active | \$30.0M                   | Monitored by<br>State  | \$121.5M     | 100                     | Monitored by State    | Monitored by<br>State |
| Lyondell Chemical<br>Company               | ETJ  | Active | \$1.6B                    | Monitored by<br>State  | \$405.6M     | 93                      | Monitored by State    | Monitored by<br>State |
| American General Life<br>Insurance Company | С    | Active | \$34.0M                   | Monitored by<br>State  | \$300.1M     | 0                       | Monitored by<br>State | Monitored by<br>State |
| <b>United Airlines</b>                     | В    | Active | \$325M                    | Monitored by State     | N/A*         | 150                     | Monitored by State    | Monitored by State    |
| Crown Castle<br>International Corp         | A    | Active | \$85.0M                   | Monitored by<br>State  | \$54.7M      | 150                     | Monitored by State    | Monitored by<br>State |
| Powell Electrical<br>Systems, Inc          | I    | Active | \$5.0M                    | Monitored by<br>State  | \$71.2M      | 10                      | Monitored by<br>State | Monitored by<br>State |
| Southwest Airlines Co                      | I    | Active | \$10.0M                   | Monitored by State     | N/A*         | 0                       | Monitored by State    | Monitored by<br>State |
| JPMorgan Chase Bank,<br>N.A.               | I    | Active | \$50.0M                   | Monitored by<br>State  | \$429.2M     | 10                      | Monitored by State    | Monitored by<br>State |
| Quanta Services, Inc                       | C    | Active | \$87.0M                   | Monitored by State     | \$4.2M       | 66                      | Monitored by State    | Monitored by<br>State |
| Anheuser Busch, LLC                        | В    | Active | \$20.0M                   | Monitored by State     | \$295.6M     | 10                      | Monitored by State    | Monitored by State    |

 $<sup>^{\</sup>rm 1}$  Information not available as the entities are tenants of the Houston Airport System



# **Financial Policies Update**

# **Questions?**





# **Presentation Summary**

# I. Financial Policies Update

- A. Background
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## **City of Houston TIRZ Program**

• Tax Increment Reinvestment Zones are authorized by Chapter 311 of the Texas Tax Code

• Tax Increment Reinvestment Zones are created by the City to encourage the redevelopment of under/undeveloped commercial areas



# Proposed FY23 TIRZ Budget Schedule

| GROUP 1 |                      |          | GROUP 2       |          | GROUP 3              | GROUP 4 |                   |
|---------|----------------------|----------|---------------|----------|----------------------|---------|-------------------|
| TIRZ N  | O. TIRZ NAME         | TIRZ NO. | TIRZ NAME     | TIRZ NO. | TIRZ NO. TIRZ NAME   |         | TIRZ NAME         |
| 9       | South Post Oak       | 22       | Leland Woods# | 13       | Old Sixth Ward       | 5       | Memorial Heights  |
| 25      | Hiram Cark/Fort Bend | 26       | Sunnyside     | 18       | Fifth Ward           | 1       | St George's Place |
| 27      | Montrose             | 8        | Gulfgate      | 21       | Hardy/Near Northside | 6       | Eastside          |
|         |                      |          |               |          |                      |         |                   |

|           | TARGET COUN | CIL MEETING DATES |             |              |
|-----------|-------------|-------------------|-------------|--------------|
| GROUP 1   | GROUP 2     | GROUP 3           | I AMELII WA | GROUP 4      |
| August 23 | August 30   | September 6       |             | September 13 |



# Proposed FY23 TIRZ Budget Schedule

| GROUP 5  |              |          | GROUP 6     |          | GROUP 7               |    | GROUP 8         |  |
|----------|--------------|----------|-------------|----------|-----------------------|----|-----------------|--|
| TIRZ NO. | TIRZ NAME    | TIRZ NO. | TIRZ NAME   | TIRZ NO. | TIRZ NO. TIRZ NAME TI |    | TIRZ NAME       |  |
| 23       | Harrisburg   | 11       | Greenspoint | 2        | Midtown               | 12 | City Park       |  |
| 7        | OST Almeda   | 14       | Fourth Ward | 3        | Main St/Market Square | 16 | Uptown          |  |
| 10       | Lake Houston | 19       | Upper Kirby | 15       | East Downtown         | 17 | Memorial City   |  |
|          |              |          |             | 20       | Southwest Houston     | 24 | Greater Houston |  |

| TARGET COUNCIL MEETING DATES |              |           |            |
|------------------------------|--------------|-----------|------------|
| GROUP 5                      | GROUP 6      | GROUP 7   | GROUP 8    |
| September 20                 | September 27 | October 4 | October 11 |



# TIRZ Budget Schedule

# **Questions?**

