OFFICE OF THE CITY CONTROLLER



HOUSTON FIRE DEPARTMENT VEHICLE ALLOWANCE PROGRAM AUDIT

Annise D. Parker, City Controller
Steve Schoonover, City Auditor

Report No. 2009-17



OFFICE OF THE CITY CONTROLLER CITY OF HOUSTON TEXAS

Annise D. Parker

October 24, 2008

The Honorable Bill White, Mayor City of Houston, Texas

SUBJECT: Houston Fire Department

Vehicle Allowance Program Audit (Report No. 2009-17)

Dear Mayor White:

The City Controller's Office Audit Division has completed an audit of the Vehicle Allowance Program within the Houston Fire Department (Department). The audit objective was to determine whether the allowances were administered in compliance with Administrative Procedure 2-2 (Motor Vehicle Assignment and Use), Executive Order No. 1-41 (Executive Vehicle Assignment/Allowance), and Departmental Standard Operating Procedures.

The report, attached for your review, concluded that the Department was generally in compliance with AP 2-2 and EO 1-41, except for the findings presented in the body of the report. The Views of Responsible Officials as to actions being taken are appended to the report as Exhibit I.

We commend Department management for their timely efforts to take action to remedy the deficiencies identified by the audit team. We also appreciate the cooperation extended to our auditors by Department personnel during the course of the audit.

Respectfully submitted,

Nin D. Parker

Annise D. Parker City Controller

xc: City Council Members
Anthony Hall, Chief Administrative Officer
Michael Moore, Chief of Staff, Mayor's Office
Phil Boriskie, Fire Chief, Houston Fire Department
Alfred J. Moran, Jr., Director, Administration and Regulatory Affairs Department
Michelle Mitchell, Director, Finance Department

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PURPOSE AND SCOPE

The Office of the City Controller has completed an audit of the Vehicle Allowance Program (Program) within the Houston Fire Department (Department). Our objective was to determine whether the Program was operating in compliance with Administrative Procedure 2-2, Motor Vehicle Assignment and Use (AP 2-2), Executive Order No. 1-41, Executive Vehicle Assignment/Allowance (EO 1-41), and Departmental Standard Operating Procedures.

The audit scope included Department employees currently receiving a vehicle allowance. The work did not constitute an evaluation of the overall internal control structure within the Department. The audit procedures were designed to: assess the level of compliance with procedures; determine adequacy of internal controls related to the Program; and provide recommendations for improvement where appropriate.

Departmental management is responsible for establishing and maintaining a system of internal controls to adequately account for vehicle allowances as an integral part of the Department's overall internal control structure. The objectives of the system are to provide management with reasonable, but not absolute, assurance that administration of vehicle allowances complies with all applicable procedures, orders, and laws.

Due to the inherent limitations found in any system of internal controls, errors or irregularities may occur and may not be detected. Also, projection of any evaluation of the system to future periods is subject to the risk that procedures may become inadequate due to changes in conditions, or that the degree of compliance with procedures may deteriorate.

AUDIT PROCEDURES

Audit procedures included development of an attribute checklist used to test compliance with AP 2-2 and EO 1-41, such as:

- Completion, proper approval, and maintenance of required forms
- Determination of driver qualifications
- Correctness of approved allowance rates
- Semi-annual reviews of mileage logs to adjust allowance rates when necessary
- Implementation of disciplinary action for non-compliance with AP 2-2 and EO 1-41

CONCLUSION

Based on the results of our audit, we concluded that the Department was generally in compliance with AP 2-2 and EO 1-41, except for the findings presented in the body of the report.

Scott Haiflich, CGAP

Auditor-in-charge

Arnie Adams, CFE, CIA

Audit Manager

Steve Schoonover, CFE

City Auditor

INTRODUCTION

According to a report generated from the payroll system and provided by the Administration and Regulatory Affairs Department, as of February 22, 2008, the Department had one Executive employee receiving a vehicle allowance.

EO 1-41 establishes a policy of vehicle assignment or allowance for City Executive staff who use a vehicle or incur transportation expenses while engaged in the performance of City business. This EO also requires that vehicle allowances for Department Directors and Deputy Directors be approved by the Office of the Mayor.

AP 2-2 provides uniform operating rules and procedures to help ensure driver and passenger safety, protection of the public, disciplinary equity, and efficient use and maintenance of vehicles.

FINDINGS AND RECOMMENDATIONS

I COMPLIANCE WITH MOTOR VEHICLE RECORD REQUIREMENTS

BACKGROUND

AP 2-2, Section 8.3, requires that the Department, at least annually, obtain and review the motor vehicle record (MVR) of each employee who drives on City business to determine if the employee is qualified to drive on City business in accordance with the policy.

FINDING

Discussion with Department management revealed that MVRs have not been obtained annually.

RECOMMENDATION

Annual MVRs should be ordered from the Texas Department of Public Safety for all Department employees who drive on City business. When received, the MVRs should be reviewed and, if necessary, appropriate action taken. The MVRs should be filed in employee files to support compliance with AP 2-2.

II PERIODIC AUDITS OF COMPLIANCE WITH AP 2-2

BACKGROUND

AP 2-2, Section 16.4.2, requires that copies of all car allowance requests, approvals, mileage reports, and Petty Cash transactions be maintained by the Department head and shall be audited periodically for compliance.

FINDING

Department files did not contain evidence of periodic auditing for compliance with AP 2-2 related to vehicle allowances.

RECOMMENDATION

We recommend that audits be conducted periodically as required by AP 2-2. We also recommend that checklists be developed, used, and maintained in employee files to document compliance with the auditing requirement.

EXHIBIT I



Interoffice

Correspondence

To: Annise D. Parker City Controller

From:

Phil Boriskie

Fire Chief

Date:

October 15, 2008

Subject:

Response to Vehicle

Allowance Program Audit

Recommendation I. Non-Compliance with Motor Vehicle Record Requirements

Response: The Houston Fire Department agrees with the recommendation and will comply with the requirements of AP 2-2 during FY 2009. The Department will order MVRs from the Texas Department of Public Safety for all Department employees who drive on City business. The Department will review all MVRs received and if necessary appropriate action will be taken. The MVRs will be maintained by the Department's Human Resources Division to support compliance with AP 2-2.

Recommendation II. Periodic Audits of Compliance with AP 2-2

Response: The Houston Fire Department agrees with the recommendation and will comply with the requirements of AP 2-2 during FY 2009. The Department's Internal Audit Division will include an annual review of compliance with the employee vehicle allowance requirements.

Thank you for the audit. The Houston Fire Department places a very high value of your department's independent view of our compliance with City policy.

Phil A. Boriskie

Phil A. Boriskie Fire Chief

cc: Neil J. DePascal, Jr., Deputy Director

Views of Responsible Officials